

# United States Environmental Protection Agency Region 2

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# **FACT SHEET**

# DRAFT NATIONAL POLLUTANT DISCHARGE ELIMINATION SYSTEM JIMENEZ WTP PERMIT No. PR26999

This Fact Sheet sets forth the principle facts and technical rationale that serve as the legal basis for the requirements of the accompanying draft permit. The draft permit has been prepared in accordance with Clean Water Act (CWA) section 402 and its implementing regulations at Title 40 of the *Code of Federal Regulations* (CFR), Parts 122 through 124, and the **interim** Water Quality Certificate (WQC) issued by the Puerto Rico Environmental Quality Board (EQB) pursuant to CWA section 401 requirements.

Pursuant to 40 CFR 124.53, the Commonwealth of Puerto Rico must either grant a certification pursuant to CWA section 401 or waive this certification before the U.S. Environmental Protection Agency (EPA) may issue a final permit. On **June 26, 2015,** EQB provided in the IWQC that the allowed discharge will not cause violations to the applicable water quality standards at the receiving water body if the limitations and monitoring requirements in the WQC are met. In accordance with CWA section 401, EPA has incorporated the conditions of the **interim** WQC into the draft permit. Any **changes to the interim WQC will be incorporated into the final issuance of the permit.** The WQC conditions are discussed in this Fact Sheet and are no less stringent than allowed by federal requirements. Additional requirements might apply to comply with other sections of the CWA. Review and appeals of limitations and conditions attributable to the WQC were made through the applicable procedures of the Commonwealth of Puerto Rico and not through EPA procedures. Background

#### A. Permittee and Facility Description

The Puerto Rico Aqueduct and Sewer Authority (PRASA) (referred to throughout as the Permittee) has applied for a new National Pollutant Discharge Elimination System (NPDES) permit. The Permittee will discharging pursuant to NPDES Permit No. PR0026999. The Permittee submitted Application Form 1 and Form 2D dated October 31, 2011, and applied for an NPDES permit to discharge treated wastewater from Jimenez WTP in Rio Grande, called the facility. The facility is classified as a minor discharger by EPA in accordance with the EPA rating criteria.

The Permittee **owns and** operates **water treatment plant**. Attachment A of this Fact Sheet provides a map of the area around the facility and a flow schematic of the facility.

The treatment system consists of the following:

The Jimenez WTP is a water supply that provides microfiltration treatment to raw water from the Grande Creek to supply potable water to various sector of the Guzman Abajo, Jimenez and Mameyyes 2 Rural Wards in the Municipality of Rio Grande. It has a capacity of 0.194 MGD (monthly average), and has a Sludge Treatment System (STS) to treat the filter backwashes and sedimentation tanks drains and discharge its effluent to the Grande Creek.

#### Water is processed through the following units:

- Membrane System
- Holding Tank
- > Thickener
- Sludge Drying Beds

Sludge is thickened, dewatered and disposed in a landfill.

#### **Summary of Permittee and Facility Information**

Permittee	Puerto Rico Aqueduct and Sewer Authority (PRASA)			
Facility contact, title, phone	Mrs. Irma Lopez, Executive Director Compliance and Quality Control (787) 620-2270			
Permittee (mailing) address	Puerto Rico Aqueduct and Sewer Authority P.O. Box 7066 Barrio Obrero Station Santurce, Puerto Rico 00916-7066			
Facility (location) address	address PR 966, Km 3.2, Jimenez Ward, Rio Grande, PR 00945			
Type of facility	Water Supply			
Pretreatment program	N/A			
Facility monthly average flow	0.02			
Facility design flow	0.02			
Facility classification	Minor			

#### B. Discharge Points and Receiving Water Information

Wastewater is discharged from Outfall 001 in a stormwater ditch tributary to Grande Creek.

The draft permit authorizes the discharge from the following discharge point(s):

Outfall	Effluent description	Outfall latitude	Outfall longitude	Receiving water name and classification
001	Filter backwash and sedimentation tanks.	18°, 20', 40.4" N	65°, 48', 24.3" W	Grande Creek, SD

As indicated in the Puerto Rico Water Quality Standards (PRWQS) Regulations, the designated uses for Class SD receiving waters include:

- Use as a raw source of public water supply; and
- Propagation and preservation of desirable species, including threatened or endangered species.

CWA section 303(d) requires the Commonwealth of Puerto Rico to develop a list of impaired waters, establish priority rankings for waters on the list, and develop TMDLs for those waters. The receiving water has not been determined to have water quality impairments for one or more of the designated uses as determined by section 303(d) of the CWA.

#### C. Mixing Zone/Dilution Allowance

A mixing zone or dilution allowance has not been authorized for the discharger.

# D. Compliance Orders/Consent Decrees

The Permittee has a Consent Decree with the Agency (civil action no 10-1365 (sec)) in which the facility is included. This consent decree does not affect this permit action.

#### E. Summary of Basis for Effluent Limitations and Permit Conditions - General

The effluent limitations and permit conditions in the permit have been developed to ensure compliance with the following, as applicable:

- Clean Water Act section 401 certification requirements;
- NPDES regulations (40 CFR Part 122); and
- > PRWQS (August, 2014).

#### PART I. RATIONALE FOR EFFLUENT LIMITATIONS AND MONITORING REQUIREMENTS

CWA section 301(b) and 40 CFR 122.44(d) require that permits include limitations more stringent than applicable technology-based requirements where necessary to achieve applicable water quality standards. In addition, 40 CFR 122.44(d)(1)(i) requires that permits include effluent limitations for all pollutants that are or may be discharged at levels that cause, have the reasonable potential to cause, or contribute to an exceedance of a water quality criterion, including a narrative criterion. The process for determining reasonable potential and calculating water quality-based effluent limits (WQBELs) is intended to protect the designated uses of the receiving water, and achieve applicable water quality criteria. Where reasonable potential has been established for a pollutant, but there is no numeric criterion for the pollutant, WQBELs must be established using (1) EPA criteria guidance under CWA section 304(a), supplemented where necessary by other relevant information; (2) an indicator parameter for the pollutant of concern; or (3) a calculated numeric water quality criterion, such as a proposed state criterion or policy interpreting the state's narrative criterion, supplemented with other relevant information, as provided in 40 CFR 122.44(d)(1)(vi).

The effluent limitations and permit conditions in the permit have been developed to ensure compliance with all federal and state regulations, including PRWQS. The basis for each limitation or condition is discussed below.

#### A. Effluent Limitations

The permit establishes **WQBELs** for several pollutants and the basis for these limitations are discussed below.

- 1. **Flow:** An effluent limitation for flow **has** been established in the permit. Monitoring conditions are applied pursuant to 40 CFR 122.21(j)(4)(ii) and the WQC.
- 2. **5-Day Biochemical Oxygen Demand (BOD₅):** The effluent limitation for BOD₅ is based on the water quality criterion for all waters in Puerto Rico as specified in Rule 1303.1.F of PRWQS, and the WQC.
- 3. **pH:** The effluent limitation is based on the water quality standards as specified in Rule 1303.2.D.2.c of PRWQS, and the WQC.
- 4. **Temperature:** The effluent limitation for temperature is based on the water quality criterion for Class SD waters as specified in Rule 1303.1.D of PRWQS, and the WQC.
- 5. **Color:** The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.d of PRWQS, and the WQC.
- 6. **Dissolved Oxygen (DO):** The effluent limitation is based on the water quality criterion for Class SD waters as specified in Rule 1303.2.D.2.a of PRWQS, and the WQC.
- 7. **Total Ammonia:** This parameter needs to be evaluated for this NPDES discharge and a monitoring only requirement has been included in the NPDES permit until an evaluation and determination of the effluent limitation is made.
- 8. **Turbidity:** The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.e of PRWQS, and the WQC.
- 9. **Taste and Odor Producing Substances**: The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.g of PRWQS, and the WQC.
- 10. **Sulfates:** The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.j of PRWQS, and the WQC.
- 11. **Suspended, Colloidal or Settleable Solids**: The effluent limitation is based on the water quality standards as specified in Rule 1303.1.E of PRWQS, and the WQC.
- 12. **Solids and Other Matters**: The effluent limitation is based on the water quality standards as specified in Rule 1303.1.A of PRWQS, and the WQC.
- 13. **Total Dissolved Solids:** The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.f of PRWQS, and the WQC.
- 14. **Phosphorus:** The effluent limitation is based on the water quality criterion for **Class SD** waters as specified in Rule 1303.2.D.2.h of PRWQS, and the WQC.
- 15. **Total Residual Chlorine, Copper, Lead, Mercury and Zinc**: The effluent limitation is based on the water quality standards as specified in Rule 1303.1.I.1 of PRWQS, and the WQC.

#### **B.** Effluent Limitations Summary Table

#### 1. Outfall Number 001

		Effluent limitations							
Parameter	Units	Averaging period	Highest Reported Value (1)	Existing limits	Interim limits	Final limits	Basis		
BOD₅	mg/L					5.0	WQBEL		
Color	Pt-Co					15	WQBEL		
Copper	μg/L					1.7	WQBEL		
Dissolved Oxygen	mg/L					> 5r	WQBEL		
Flow	MGD					0.020	WQBEL		
Lead	μg/L					0.2	WQBEL		
Mercury	μg/L					Monitor	WQBEL		
рН	SU					6.0 - 9.0	WQBEL		
Residual Chlorine	μg/L					7.5	WQBEL		
Suspended, Colloidal or Settleable Solids	ml/L					Monitor	WQBEL		
Sulfates	mg/L					Monitor	WQBEL		
Temperature	∞					32.2	WQBEL		
Total Ammonia	mg/L					1.0r	WQBEL		
Total Dissolved Solids	mg/L					500	WQBEL		
Total Phosphorus	μg/L					160	WQBEL		
Turbidity	NTU					50	WQBEL		
Zinc	μg/L					21.82	WQBEL		

#### Notes, Footnotes and Abbreviations

Note: Dashes (--) indicate there are no effluent data, no limitations, or no monitoring requirements for this parameter.

#### 2. Outfall 001 Narrative Limitations

- a. The water of Puerto Rico shall be substantially free from floating non-petroleum oils and greases as well as petroleum derived oils and greases.
- **b.** The waters of Puerto Rico shall not contain floating debris, scum or other floating materials attributable to the discharge in amounts sufficient to be unsightly or deleterious to the existing or designated uses of the water body.
- c. Solids from wastewaters source shall not cause deposition in or be deleterious to the existing or designated uses of the water body.
- d. Shall not be present in amounts that will interfere with the use for potable water supply, or will render any undesirable taste or odor to edible aquatic life.
- e. Except by natural causes, no heat may be added to the waters of Puerto Rico, which would cause the temperature of any site to exceed 90 °F (32.2 °C).

#### C. Monitoring Requirements

NPDES regulations at 40 CFR 122.48 require that all permits specify requirements for recording and reporting monitoring results. The Part III of the Permit establishes monitoring and reporting requirements to implement

federal and state requirements. The following provides the rationale for the monitoring and reporting requirements for this facility.

# 1. Influent Monitoring Requirements

This facility is not subject to influent monitoring requirements.

#### 2. Effluent Monitoring Requirements

Effluent monitoring frequency and sample type have been established in accordance with the requirements of 40 CFR 122.44(i) and recommendations in EPA's TSD. Consistent with 40 CFR Part 136 monitoring data for toxic metals must be expressed as total recoverable metal.

# D. Compliance with Federal Anti-Backsliding Requirements and Puerto Rico's Anti-Degradation Policy

These requirements does not apply to this permit since it is a new permit.

# PART II. RATIONALE FOR STANDARD AND SPECIAL CONDITIONS

#### A. Standard Conditions

In accordance with 40 CFR 122.41, standard conditions that apply to all NPDES permits have been incorporated by reference in Part IV.A.1 of the permit and expressly in Attachment B of the permit. The Permittee must comply with all standard conditions and with those additional conditions that are applicable to specified categories of permits under 40 CFR 122.42 and specified in Part IV.A.2 of the Permit.

# **B. Special Conditions**

In accordance with 40 CFR 122.42 and other regulations cited below, special conditions have been incorporated into the permit. This section addresses the justification for special studies, additional monitoring requirements, Best Management Practices, Compliance Schedules, and/or special provisions for POTWs as needed. The special conditions for this facility are as follows:

#### 1. Special Conditions from the Water Quality Certificate

In accordance with 40 CFR 124.55, EPA has established Special Conditions from the WQC in the permit that EQB determined were necessary to meet PRWQS. The Special Conditions established in this section are only those conditions from the WQC that have not been established in other parts of the permit.

# 2. Best Management Practices (BMP) Plan

In accordance with 40 CFR 122.2 and 122.44(k), BMPs are schedules of activities, prohibitions of practices, maintenance procedures, and other management practices to prevent or reduce the pollution to waters of the United States. The Permittee is required to develop a BMP Plan in Part IV.B.3.a of the permit to control or abate the discharge of pollutants.

#### 3. Compliance Schedules

A compliance schedule has not been authorized for any pollutant or parameter in the permit on the basis of 40 CFR 122.47.

# PART III. COMPLIANCE WITH APPLICABLE PROVISIONS OF OTHER FEDERAL LAWS OR EXECUTIVE ORDERS

- A. Coastal Zone Management Act not applicable.
- B. Coral Reef Protection not applicable.

#### C. Climate Change

EPA has considered climate change when developing the conditions of the permit. This is in accordance with the draft *National Water Program 2012 Strategy: Response to Climate Change* that identifies ways to address climate change impacts by NPDES permitting authorities (77 Federal Register 63, April 2, 2012, 19661-19662). Climate change is expected to affect surface waters in several ways, affecting both human health and ecological endpoints. As outlined in the draft National Water Program 2012 Strategy, EPA is committed to protecting surface

water, drinking water, and ground water quality, and diminishing the risks of climate change to human health and the environment, through a variety of adaptation and mitigation strategies. These strategies include encouraging communities and NPDES permitting authorities to incorporate climate change strategies into their water quality planning, encouraging green infrastructure and recommending that water quality authorities consider climate change impacts when developing water load and load allocations for new TMDLs, identifying and protecting designated uses at risk from climate change impacts. The 2010 NPDES Permit Writers' Manual also identifies climate change considerations for establishing low-flow conditions that account for possible climatic changes to stream flow. The conditions established in the permit are consistent with the draft National Water Program 2012 Strategy.

#### D. National Historic Preservation Act

Under 40 CFR 122.49(b), EPA is required to assess the impact of the discharge authorized by the permit on any properties listed or eligible for listing in the National Register of Historic Places (NRHP) and mitigate any adverse effects when necessary in accordance with the National Historic Preservation Act, 16 U.S.C. 470 et seq. EPA's analysis indicates that no soil disturbing or construction-related activities are being authorized by approval of this permit; accordingly, adverse effects to resources on or eligible for inclusion in the NHRP are not anticipated as part of this permitted action.

F. Magnuson-Stevens Fishery Conservation and Management Act – not applicable.

#### PART IV. PUBLIC PARTICIPATION

The procedures for reaching a final decision on the draft permit are set forth in 40 CFR Part 124 and are described in the public notice for the draft permit, which is published in **El Vocero**. Included in the public notice are requirements for the submission of comments by a specified date, procedures for requesting a hearing and the nature of the hearing, and other procedures for participation in the final agency decision. EPA will consider and respond in writing to all significant comments received during the public comment period in reaching a final decision on the draft permit. Requests for information or questions regarding the draft permit should be directed to

Yasmin Laguer

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A copy of the draft permit is also available on EPA's website at www.epa.gov/region02/water/permits.html.

# ATTACHMENT A — FACILITY MAP AND FLOW SCHEMATIC

The facility map and flow schematic are attached as provided by the discharger in the application.



